

Message Text

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E.O. 11652: GDS
TAGS: MPOL, NATO
SUBJECT: NATO DEFENSE INITIATIVES: MISSION COMMENTS ON
EWG COMPREHENSIVE REPORT (2ND REVISION)

REFS: (A) USNATO 4143 DTG 221550Z APR 78, (B) STATE 101661
DTG 210116Z APR 78, (C) STATE 101461 DTG 210021Z APR 78,
(D) USNATO 3958 DTG 181205Z APR 78

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SUMMARY: THE EWG MEETS FORMALLY STARTING AT 0930 ON
MAY 2 FOR A LOOK AT THE UNAGREED TEXT IN THE DRAFT
COMPREHENSIVE REPORT ON THE LONG-TERM DEFENSE PROGRAM
(LTDP) WITH THE OBJECT OF "PREPARING THE GROUND" FOR
THE PERMREPS' MEETING MAY 8 AND "SAVING THEM FROM TEXTUAL
WRANGLING". WE PROVIDE BELOW OUR RECOMMENDATIONS FOR
US POSITIONS AT THESE MEETINGS. ACTION REQUESTED:
WASHINGTON GUIDANCE, BY OOB MONDAY, MAY 1. (IF WE HAVE
THE GUIDANCE BY FRIDAY WE CAN DO SOME ADVANCE LOBBYING
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WITH DELEGATIONS THAT DAY. NONE ARE LIKELY TO BE AVAILABLE
ON MONDAY, MAY 1, AS THAT IS THE EUROPEAN LABOR DAY
HOLIDAY.) END SUMMARY.

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1. ON APRIL 23 WE SENT TO WASHINGTON VIA DACOM THE
LATEST REVISION TO THE DRAFT COMPREHENSIVE REPORT
ON THE LONG-TERM DEFENSE PROGRAM (LTDP) (AC/281(LTP)

WP/2(78)(2ND REVISE)). ON APRIL 26, THE IS WILL ISSUE THE SAME TEXT, WITH POSSIBLY SOME EDITORIAL CHANGES, AS A DRAFT DPC DECISION PAPER. IN AN INFORMAL DISCUSSION ON APRIL 24, THE DEPUTY EWG CHAIRMAN (ASYG MUMFORD) INFORMED DEFAD LEGERE THAT THE EWG WOULD HAVE A FORMAL MEETING ON THE DRAFT DPC REPORT STARTING AT 0930 ON MAY 2 FOR A LOOK AT UNAGREED TEXT -- FOOTNOTES AND BRACKETED LANGUAGE -- IN ORDER TO "PREPARE THE GROUND" FOR THE PERMREPS MEETING ON THE REPORT MAY 8, AND TO "SAVE THEM FROM TEXTUAL WRANGLING". THE DEFAD POINTED OUT THAT THE EWG SHOULD ALSO CHECK TO SEE THAT THE TEXT IN THE PAPER FOR HEADS OF STATE AND GOVERNMENT WAS FULLY CONSONANT WITH AGREED TEXT IN THE ANNEXES. MUMFORD CONCURRED AND NOTED THAT IT MIGHT PROVE USEFUL TO CIRCULATE A CORRIGENDUM FOLLOWING THE MAY 2 MEETING. HE COUNSELLED STRONGLY AGAINST SPRINGING NEW TEXT ON PERMREPS.

2. WITH THE ABOVE SCENARIO IN MIND, WE PROVIDE BELOW OUR RECOMMENDATIONS FOR US POSITIONS AT THE MAY 2 AND MAY 8 MEETINGS. AS A GENERAL NOTE, WE RECOMMEND DEFENDING THE TEXT AGAINST NATIONAL FOOTNOTES AND WILL MAKE SPECIFIC COMMENT ONLY IN SELECTED INSTANCES.

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REPORT TO HEADS OF STATE AND GOVERNMENT

3. PARA 5 BIS, RELATIONSHIP WITH THE EAST-WEST STUDY. WE WILL FORWARD OUR RECOMMENDATIONS BY SEPTAL.

4. PARA 16. IN THE PREVIOUS DRAFT, THE FINAL CLAUSE OF THE PENULTIMATE SENTENCE READS "THIS MATTER IS NOW UNDER STUDY". THE NEW DRAFT READS "THIS IS CURRENTLY THE SUBJECT OF A FEASIBILITY STUDY". WE PROPOSE REQUESTING A RETURN TO THE PREVIOUS WORDING AS BEING MORE CONSONANT WITH ANNEX B, WHERE THE ONLY REFERENCE TO A FEASIBILITY STUDY APPEARS IN THE FRG FOOTNOTE. HOWEVER, WE WOULD NOT INSIST ON REVERTING TO THE EARLIER TEXT.

5. PARAS 19 BIS, 21 BIS, 23 BIS, 25 BIS, AND 33 BIS. THESE PARAGRAPHS NOW CONTAIN BRACKETED US TEXT WHICH THE US PROPOSED AT THE LAST EWG MEETING TO ADD TO THE REPORT AS "PROGRAMMES REFERRED TO HEADS OF STATE AND GOVERNMENT" FOR RESERVE MOBILIZATION, MARITIME POSTURE, AIR DEFENSE, C3 AND RATIONALIZA-

TION RESPECTIVELY. THE CURRENT TEXT IS CONTROVERSIAL, E.G., IT CONTAINS SPECIFIC REFERENCE TO SINGLE MANAGERS, SINGLES OUT ADDITIONAL EUROPEAN RESERVE BRIGADES FOR ATTENTION, ETC., AND AS SUCH RISKS BEING UNACCEPTABLE. WE BELIEVE WE CAN MAKE A GOOD CASE AND GAIN SUPPORT FOR INCLUSION OF SOME NON-CONTROVERSIAL LANGUAGE AS PART OF A "PACKAGE DEAL" WHICH WOULD, IF NECESSARY, DELETE THE LIST OF PROGRAMS IN RECOMMENDATIONS PARAGRAPH 41(C), SO THAT IT WOULD READ "APPROVE THE ACTIONS WHICH

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ARE REFERRED IN THIS REPORT SPECIFICALLY FOR THEIR ATTENTION, AND IN PARTICULAR WELCOME" ETC. THIS MODIFICATION WOULD FORESTALL HAGGLING OVER WHAT PROGRAMS ARE LISTED IN 41(C). (THE ALTERNATIVE OF LISTING ALL PROGRAMS COULD BE UNPALATABLE TO SOME AS IT DEPARTS FROM THE NOTION OF SELECTIVITY.) AS A FINAL FALLBACK IN THE COMPROMISE, WE BELIEVE THE US COULD EVEN AGREE TO THE WORDING "ENDORSE THE OBJECTIVES OF THE LONG-TERM DEFENSE PROGRAMME AS A WHOLE" IN PARAGRAPH 41(A) SINCE THE REMAINDER OF THE PARAGRAPH TIES DOWN APPROVAL OF THE PROGRAM AS A WHOLE, AS DOES THE FINAL CLAUSE OF PARAGRAPH 8. WE WOULD, OF COURSE, NOT GO TO THIS FALLBACK UNLESS IT BECAME NECESSARY IN ORDER TO CLINCH THE DEAL.

6. WE HAVE DISCUSSED THE IDEA OF A PACKAGE DEAL WITH MUMFORD AND BELIEVE WE WOULD HAVE HIS SUPPORT FOR IT IF WE SUBSTITUTED LANGUAGE ALONG THE FOLLOWING LINES
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FOR PARAS 19 BIS, 21 BIS, 23 BIS, AND 25 BIS (WE BELIEVE CURRENT WORDING OF PARA 33 BIS IS ACCEPTABLE):

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19 BIS. THE HEADS OF STATE AND GOVERNMENT ARE INVITED TO ENDORSE THE ACTIONS AGREED BY DEFENCE MINISTERS FOR THE MID AND LONG-TERM IN ORDER TO ENSURE THAT BETTER USE CAN BE MADE OF NATO'S RESERVE MANPOWER RESOURCES. THE NEED FOR THIS IS IMPERATIVE GIVEN THE HEAVY RELIANCE ON RESERVISTS AND RESERVE UNITS FOR THE MAINTENANCE OF NATO'S DETERRENT AND DEFENCE POSTURE, AND AS A NECESSARY COMPLEMENT TO THE REINFORCEMENT PLANS OF THE ALLIANCE.

21 BIS. THE HEADS OF STATE AND GOVERNMENT ARE INVITED TO ENDORSE THE ACTIONS AGREED BY DEFENCE MINISTERS TO IMPROVE MARITIME CAPABILITIES IN CERTAIN SELECTED KEY AREAS IN ORDER TO COMPENSATE AT LEAST IN PART FOR THE EXISTING QUANTITATIVE SHORTFALLS. THESE ACTIONS INCLUDE AGREEMENT ON A NUMBER OF COOPERATIVE EQUIPMENT PROGRAMMES DESIGNED TO ASSIST NATO'S MARITIME FORCES IN CARRYING OUT THEIR MISSIONS, PARTICULARLY THAT OF ENSURING THE SAFE ARRIVAL OF NORTH AMERICAN REINFORCEMENTS IN EUROPE; AND ALSO TO COMPLEMENT THE NEW PROGRAMMES TO IMPROVE NATO'S CAPABILITIES ON LAND AND IN THE AIR.

23 BIS. THE HEADS OF STATE AND GOVERNMENT ARE INVITED TO ENDORSE THE ACTIONS TAKEN BY DEFENCE MINISTERS IN AGREEING THE BASIC PROGRAMME FOR IMPROVING THE AIR DEFENCE CAPABILITIES OF THE ALLIANCE. THIS WOULD INVOLVE A MAJOR DEGREE OF INTEGRATION FOR NATO'S AIR DEFENCE FORCES AND EXTENSIVE ALLIANCE COOPERATION. THIS WILL BE ESSENTIAL IF NATO IS TO RESPOND TO THE RAPIDLY INCREASING CAPABILITY OF THE WARSAW PACT FOR DEEP PENETRATION, OFFENSIVE AIR OPERATIONS.
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25 BIS. THE HEADS OF STATE AND GOVERNMENT ARE INVITED TO ENDORSE THE ACTIONS AGREED BY DEFENCE MINISTERS TO PROVIDE EFFECTIVE COMMUNICATIONS, COMMAND AND CONTROL FOR THE ALLIANCE, WITHOUT WHICH TIMELY AND BROAD

POLITICAL CONSULTATION IN TIMES OF CRISIS AND EFFECTIVE DIRECTION FOR THE CONTROL AND FLEXIBLE USE OF NATO'S FORCES IN WAR CANNOT BE ASSURED. THESE ACTIONS INVOLVE A WIDE DEGREE OF COOPERATION BRINGING MANY DIFFERING NATIONAL INTERESTS INTO ACCORD FOR THE INDIVIDUAL AS WELL AS COLLECTIVE BENEFIT OF MEMBERS OF THE ALLIANCE.

7. WE RECOMMEND THAT WE FLOAT THE REVISED PARAGRAPHS AND THE NOTION OF A PACKAGE DEAL AT THE MAY 2 EWG MEETING (WITH SOME ADVANCE CORRIDOR WORK IF POSSIBLE) AND SEEK INCLUSION OF THE REVISED WORDING IN THE ENSUING CORRIGENDUM. OUR RECOMMENDATION FOR THE MAY 8 PERMREPS MEETING WILL DEPEND UPON THE RESULTS OF THE EWG MEETING.

8. PARAS 19, 25 AND 31. THE WORDING OF THESE PARAGRAPHS WILL DEPEND UPON THE FINAL RESOLUTION OF UNAGREED TEXT IN ANNEX C (RESERVE MOBILIZATION), ANNEX F (C3) AND ANNEX H (RATIONALIZATION). WE RECOMMEND DEFENDING THE TEXT IN PARAGRAPHS 19 AND 31 AS REFLECTING US PREFERENCES, AND GOING ALONG WITH THE TEXT IN PARAGRAPH 25 IN CONSEQUENCE OF FALLING OFF OUR POSITION IN ANNEX F. (SEE PARAS 13, 16 AND 18 BELOW.)

9. PARA 40. FOLLOW-THROUGH ACTION. AT THE MAY 2 MEETING IN LINE 10 WE PROPOSE TRYING TO INSERT THE WORDS "A NATO COMMANDER OR" BEFORE THE WORDS "AN IDENTIFIABLE AGENCY." WITH THIS REVISION, THE PARAGRAPH PROVIDES EXCELLENT SUPPORT FOR THE US RECOMMENDATIONS FOR SINGLE MANAGERS,

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PROVIDED WE SUBSTITUTE THE NOTION OF "COORDINATING" AND "MONITORING" FOR "MANAGING." WE RECOMMEND HOLDING FIRM ON THE US FOOTNOTE THROUGH THE PERMREPS' MEETING, TO GIVE SECRETARY BROWN A CONVENIENT ENTRY FOR DISCUSSING US VIEWS ON THE SUBJECT. FYI. WE MAY HAVE SOME SOTTO VOCE IS SUPPORT FOR THE US WORDING SINCE CERTAIN OFFICIALS WOULD LIKE THEIR STAFFS AUGMENTED AND WOULD NOT MIND SEEING THE US DRIVE HOME THE POINT TO LUNS AND CAPITALS THAT STRENGTHENING OF NATO'S MACHINERY WILL BE NECESSARY. END FYI.

10. PARA 41, RECOMMENDATIONS. WE HAVE DISCUSSED OUR SUGGESTIONS FOR SUBPARAGRAPH (A) AND THE FRONT PART OF SUBPARAGRAPH (C). FOR THE MAY 2 MEETING, WE WOULD APPRECIATE KNOWING WHETHER WE CAN ACCEPT THE REFERENCE TO US PRE-POSITIONING PLANS IN SUB-PARAGRAPH (C). IN CONSONANCE WITH OUR RECOMMENDATIONS FOR PARAGRAPH 40, WE SUGGEST KEEPING THE US FOOTNOTE ON SUBPARAGRAPH (D).
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ANNEXES

11. ANNEX A (READINESS)

- A. PARA 3 AND RECOMMENDATIONS PARA 14(A)(II). WE BELIEVE THAT NATIONAL HOLDINGS OF ANTI-ARMOR MUNITIONS BETWEEN NOW AND 1984 ARE NOT LIKELY TO BE GREATLY AFFECTED WHICHEVER OF THE ALTERNATIVES PREVAILS. THEREFORE, AT THE EWG MEETING WE WOULD LIKE TO BE ABLE TO ACCEPT "AIM TO PROCURE" IF WE CANNOT GET NEAR UNANIMOUS ACCEPTANCE OF "PROCURE." (THERE ARE SOME NATIONS THAT WOULD SUPPORT THE US, BUT THE OTHERS, LED BY THE UK, ARE FAIRLY STRONGLY OPPOSED.)

- B. RECOMMENDATION PARA 14(D): "...ONE ADDITIONAL BRIGADE; THIS ON THE UNDERSTANDING THAT NO SINGLE NATION SHOULD BE ASKED TO BEAR AN UNDUE SHARE OF THE BURDEN," VERSUS "...ONE ADDITIONAL BRIGADE AND ITS COSTS." THIS BEING AN INTRA-ALLY QUARREL, WE RECOMMEND THAT WE BE ALLOWED TO SUPPORT EITHER FORMULATION, WITH OUR FINAL CHOICE DEPENDING UPON THE OPPORTUNITY TO GAIN SUPPORT FROM ONE OR MORE OF THE CONCERNED PARTIES ON ANOTHER ISSUE.

- C. RECOMMENDATIONS PARA 14(G). PRIOR TO THE EWG MEETING, WE PLAN TO GET TOGETHER WITH THE TURKISH DEFAD TO POINT OUT THAT THE TEXT ONLY ASKS NATIONS "TO REVIEW"

IMPEDIMENTS, AND THAT THERE IS NO OBLIGATION FOR TURKEY
TO CONCLUDE THAT ITS PROCEDURES REQUIRE CHANGE.

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- D. APPENDIX 2: OUR ENTRIES HERE HAVE BEEN TIED
TO THE FINAL POSITION OF OTHER NATIONS. IF THE
CANADIANS AND THE ITALIANS ARE UNWILLING TO MAKE
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A MEANINGFUL CONTRIBUTION IN THIS AREA, WE BELIEVE
WITHDRAWAL AT THE EWG OF THE "3 DIVISIONS (INCLUDING
1 MARINE) AND THE 1 BRIGADE EQUIVALENT" WOULD BE
SUFFICIENT TO SIGNAL OUR UNHAPPINESS AT THIS POINT.
WE WOULD THEN SEE THIS AS AN ISSUE TO BE CARRIED
TO DEFENSE MINISTERS AND THEN PERHAPS TO HEADS OF
STATE FOR AIRING.

12. ANNEX B (REINFORCEMENT). WE PROPOSE TO
DEFEND THE EXISTING TEXT.

13. ANNEX C (RESERVE MOBILIZATION)

- PARA 5(B): WE ARE VERY HAPPY TO HAVE OUR LAN-
GUAGE IN THE REPORT HERE (AND OUR FOOT IN THE DOOR).
WE EXPECT, HOWEVER, TO SEE THIS PARTICULAR WORDING
COME UNDER ATTACK FROM TWO OR MORE NATIONS AT THE
NEXT MEETING AS SOME BEGIN TO PERCEIVE THE LONGER
TERM IMPLICATIONS. WE WOULD LIKE TO HAVE SUFFI-
CIENT FLEXIBILITY TO ACCEPT MINOR AMENDMENTS
ENJOYING WIDESPREAD SUPPORT IN ORDER TO KEEP THE
MAJORITY SUPPORT BEHIND OUR LANGUAGE. HOWEVER,
WE RECOMMEND THAT WE ADAMANTLY OPPOSE ANY ATTEMPT
TO WEAKEN OUR LANGUAGE SIGNIFICANTLY. IF WE CANNOT
GET OUR ALLIES TO ACCEPT THE EXISTING FORMULATION
WITH MINOR MODIFICATIONS, WE RECOMMEND THAT WE
CARRY THE DISAGREEMENT FORWARD TO MINISTERS AND
TO HEADS OF GOVERNMENT, IF ONLY TO ESTABLISH FIRMLY
IN EUROPEAN MINDS ONCE AND FOR ALL THAT THERE IS
A DEFINITE LINK BETWEEN US REGULAR
AND EUROPEAN RESERVE REINFORCEMENTS. EVEN IF
ACCEPTABLE LANGUAGE EVENTUALLY SURVIVES UNBRACKETED

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AND UNFOOTNOTED, WE BELIEVE SECRETARY BRWON SHOULD
REINFORCE THE ABOVE POINT FOR HIS COLLEAGUES.

14. ANNEX D (MARITIME POSTURE).

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- A. PARA 3. WE NEED TO KNOW WHETHER THE US EWG
REP CAN ACCEPT THE CURRENT WORDING FOR THIS PARA-
GRAPH. IF NOT, WE WILL NEED SUBSTITUTE LANGUAGE.

- B. RECOMMENDATIONS PARA 12(E)III), AS WITH PARA
A ABOVE, IF CURRENT WORDING IS NOT ACCEPTABLE, WE
WILL NEED SUBSTITUTE LANGUAGE.

- C. RECOMMENDATIONS PARA 12(G). WE RECOMMEND
THAT AT THE EWG MEETING WE SUBSTITUTE THE FOLLOWING
FOR THE EXISTING LANGUAGE: "PROGRAM COORDINATOR
FOR MARITIME POSTURE -- DESIGNATION OF SACLANT TO
COORDINATE AND MONITOR MARITIME POSTURE IMPROVEMENTS
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OF THE LONG-TERM DEFENSE PROGRAMME, WORKING CLOSELY
WITH NATO CIVIL AND MILITARY AUTHORITIES INCLUDING
SACEUR AND CINCHAN."

15. ANNEX E (AIR DEFENSE).

- A. PARA 7. PRIOR TO THE EWG MEETING, WE INTEND
TO POINT OUT INFORMALLY TO THE BELGIAN AND FRG DEFADS
THAT WITH REGARD TO THEIR FOOTNOTE MANY PROJECTS
OTHER THAN AEW ARE BEING DEALT WITH SEPARATELY, E.G.,

NICS STAGE II, PREPOSITIONING FOR 3 ADDITIONAL US DIVISIONS, ETC., AND THAT 1) IT IS UNHELPFUL TO TRY TO SEPARATE OUT AEW FROM THE REPORT AS BELGIUM AND THE FRG HAVE ATTEMPTED AND 2) THEIR FOOTNOTE SETS A DANGEROUS PRECEDENT.

- B. RECOMMENDATIONS PARA 11(C). WE SUGGEST REWORDING THIS US PARAGRAPH AS FOLLOWS: "DESIGNATE SACEUR TO COORDINATE AND MONITOR THE AIR DEFENSE PROGRAMME IN ACE, KEEPING IT INTEGRATED AND BALANCED BY CLOSE CONCERT WITH NATO CIVIL AND MILITARY AUTHORITIES INCLUDING SACLANT AND CINCHAN".

16. ANNEX F (C3)

- A. RECOMMENDATIONS PARA 11(C). WE SUGGEST THAT THERE IS LITTLE TO BE GAINED BY HOLDING TO THE US PREFERRED LANGUAGE AND RECOMMEND THAT AT THE EWG WE JOIN THE CONSENSUS. AMONG NATIONAL DELEGATIONS, WE ARE ISOLATED IN OUR POSITION.

- B. RECOMMENDATIONS PARA 11(D)(II). REF C AUTHORIZED US TO WITHDRAW OUR FOOTNOTE ON THIS RECOMMENDATION. AT THE APRIL 21 EWG MEETING WE DECIDED TO MAINTAIN THE FOOTNOTE, CONFIDENTIAL

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BUT INTEND TO WITHDRAW IT AT THE MAY 2 EWG MEETING.

- C. RECOMMENDATIONS PARA 11(F). WE RECOMMEND DELETION OF THE WORDS "AS SINGLE MANAGER FOR" AND SUBSTITUTION OF THE WORDS "TO COORDINATE AND MONITOR THE," AND ADDING AT THE END OF THE SENTENCE "INCLUDING SACLANT AND CINCHAN."

17. ANNEX G (EW). WE PROPOSE MODIFYING RECOMMENDATIONS PARA 10(A)(VII) AS FOLLOWS: "DESIGNATE SACEUR TO COORDINATE AND MONITOR THE NATO LAND-AIR ELECTRONIC WARFARE PROGRAMMES AND SACLANT TO COORDINATE AND MONITOR THE NATO MARITIME ELECTRONIC WARFARE PROGRAMME, BOTH TO WORK CLOSELY WITH EACH OTHER AND WITH NATO CIVIL AND MILITARY AUTHORITIES INCLUDING CINCHAN."

18. ANNEX H (RATIONALIZATION).

- A. PARA 12(A) -

. (1) FOOTNOTE (1) TO THIS PARAGRAPH WILL BE CORRECTED IN THE NEXT VERSION OF THE REPORT TO READ:

. "(1) US TEXT WHICH WOULD REPLACE SUBPARAGRAPHS 12(A)(I) THROUGH (IV) ABOVE READS:"

THE REASON FOR THE CHANGE IS THAT THE US-PROPOSED 12(A)III OF THE EARLIER VERSION OF THE REPORT IS NOW THE AGREED SUB-PARAGRAPH 12(A)(V) IN THIS VERSION. AS A RESULT, THERE IS NO US 12(A)(III) IN THE FOOTNOTE. TO BE SYNTACTICALLY CORRECT, HOWEVER, THE PRESENT SUBPARAGRAPH (V) WILL BE CHANGED TO READ: "(V) THAT THE NATO ARMAMENTS..." ETC.

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. (2) WITH THE EXCEPTION OF THE SECOND SENTENCE OF THE US-PROPOSED SUBPARAGRAPH 12(A)(I), THE NEW IS FORMULATION OF SUBPARAGRAPHS 12(A)(I) THROUGH (IV) SUBSUMES ALL THE US POINTS OF A TECHNICAL NATURE. WE NOTE, HOWEVER, THAT THE VERY IMPORTANT "PROVIDE BY DECEMBER 1978" HAS BEEN OMITTED FROM THE NEW TEXT AND PROPOSE THAT SUBPARAGRAPH 12(A)(III) BE CHANGED TO READ: "(III) THAT THE PAPS STUDY GROUP PROVIDE BY DECEMBER 1978 A SYSTEM FOR DETERMINING..." ETC.

. (3) IF WASHINGTON CAN ACCEPT THE OMISSION OF THE TECHNICAL DETAIL OF THE SECOND SENTENCE OF OUR PRESENTLY FOOTNOTED SUBPARAGRAPH 12(A)(I), WE BELIEVE THE US SHOULD DROP ITS FOOTNOTE AND ACCEPT THE TEXT AS PRESENTLY WRITTEN, PROVIDED OUR PROPOSED INSERTION FOR SUBPARAGRAPH 12(A)(III), I.E. "PROVIDE BY DECEMBER 1978" IS ACCEPTED.

- B. PARA 12(B)(IV) - WE BELIEVE THAT THE US POINT CON-
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CERNING THE STRENGTHENING OF MAS -- TO WHICH THE EWG AGREED
IN MARCH -- HAS BEEN DISPLACED BY THE DESIRE OF ALL EXCEPT
THE US TO POSTPONE CONSIDERATION OF ORGANIZATIONAL CHANGES
UNTIL AFTER THE SUMMIT. THE PRESENT QUESTION IS NOT WHE-
THER MAS NEEDS STRENGTHENING, BUT WHETHER THE US PREFERRED
WORDING CONCERNING STRENGTHENING THE MAS PREJUDGES THE
SYG'S STUDY OF THE ENTIRE LTDP FOLLOW-THROUGH MACHINERY.
WE BELIEVE THAT WE CAN ACHIEVE OUR AIM OF STRENGTHENING THE
MAS IF THE THREE POINTS (OPPOSITE THE TICS OF 12(B)(IV))
ARE CONSCIENTIOUSLY PURSUED. PRESUMABLY, THIS CAN BE
ACHIEVED IN THE PROCESS OF WRITING THE TERMS OF REFERENCE
FOR THE MC/CNAD REVIEW. WE RECOMMEND, THEREFORE, THAT WE
FALL OFF OUR FOOTNOTE FOR THIS PARAGRAPH.

- C. PARA 12(F) - SO FAR WE HAVE NO SUPPORT ON THIS
RECOMMENDATION, BUT WE RECOMMEND HOLDING TO THIS BRACKETED
LANGUAGE AT LEAST UNTIL THE DPC/PS. HOWEVER, IF IN THE
EWG MEETING WE FIND WE CAN USE IT FOR A HORSE-TRADING ITEM,
WE WOULD PROPOSE TO DO SO.

- . ANNEX J (CONSUMER LOGISTICS)

- A. PARA 4 - IN THE EWG WE PROPOSE TO HOLD OUT FOR
THE FORMULATION CONTAINED IN THE US FOOTNOTE. IF THAT
LANGUAGE REMAINS UNACCEPTABLE AS WE EXPECT, SINCE WE
HAVE NO SUPPORT FROM NATIONAL DELEGATIONS, WE RECOMMEND
THE IS COMPROMISE LANGUAGE CONTAINED IN THE EARLIER
REVISION TO THE REPORT. (THE COMPROMISE LANGUAGE WAS
NEVER CONSIDERED BECAUSE WE HELD OUT FOR THE US FORMULATION
(PER OUR GUIDANCE) AND THE LANGUAGE DROPPED OUT IN THE
NEXT REVISION OF THE REPORT.) AS A FINAL FALLBACK POSI-
TION FOR THE DPC/PS, WE COULD ACCEPT THE WORDING IN PARA
4 AS IT STANDS PROVIDED THE WORD "LIMITED" IS DELETED AT
THE BEGINNING OF THE SECOND SENTENCE.

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- B. PARA 7 - WE WOULD LIKE TO RETAIN THE WORDS "AN
ADDITIONAL." HOWEVER, IF AN EWG CONSENSUS DEVELOPS
SUPPORTING THE BELGIAN AND GERMAN WISHES TO DELETE "AN
ADDITIONAL," WE WOULD PROPOSE TO CONCUR ON THE BASIS THAT
THE LAST PART OF THE SECOND SENTENCE (FOLLOWING THE
SEMI-COLON) SPECIFIES THAT THESE STOCKS ARE IN ADDITION
TO BASIC WAR RESERVE STOCKS. THE BRACKETS AROUND

"IN THE MID-TERM" ARE THE RESULT OF A NETHERLANDS RESERVATION ON PARA 12(E). WE DON'T HAVE ANY STRONG FEELING ABOUT THE BRACKETED WORDS IN PARA 7 AND RECOMMEND THAT WE JOIN THE CONSENSUS.

- C. PARA 12A - WE PROPOSE TO HOLD OUT FOR BOTH THE "NEED TO STRENGTHEN" AND THE ASYG FOR LOGISTICS ASPECTS CONTAINED IN THE US FOOTNOTE. WE HAVE CAREFULLY PAID APPROPRIATE HOMAGE TO SYG LUNS' PREROGATIVES IN OUR RECENT EWG INTERVENTIONS ON THIS SUBJECT, AND BELIEVE WE OWE NO APOLOGIES FOR CONTINUING TO PUSH FOR ACCEPTANCE. REALISTICALLY, HOWEVER, WE ARE ISOLATED AND RECOMMEND THAT SECDEF BE PREPARED TO ACCEPT A SYG ASSURANCE IN THE DPC THAT US VIEWS WILL BE THOROUGHLY EXAMINED IN THE PROCESS OF CONDUCTING HIS STUDY OF LTDP FOLLOW-THROUGH.

- D. PARA 12(C) - THIS PARAGRAPH COULD REQUIRE CONSEQUENTIAL AMENDMENT DEPENDING ON THE AGREED TEXT OF PARA 4 OF ANNEX J.

- E. PARA 12(E) - IN THE EWG, WE PROPOSE TO HOLD OUT, FOR RESOLUTION BY DEFMINs IF NECESSARY, FOR THE LANGUAGE IN THE FIRST SET OF BRACKETS -- ADJUSTED IN ACCORDANCE WITH THE OUTCOME OF DISCUSSIONS ON PARA 7 OF ANNEX J

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INFO OCT-01 ISO-00 NSCE-00 CIAE-00 PM-05 INR-10 L-03
ACDA-12 NSAE-00 PA-01 SS-15 SP-02 TRSE-00 SSO-00
INRE-00 /061 W

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FM USMISSION USNATO

TO SECSTATE WASHDC IMMEDIATE 1040

SECDEF WASHDC IMMEDIATE

INFO FPA WASHDC

ALL NATO CAPITALS

USLOSACLANT NORFOLK VA

CINCLANT NORFOLK VA

USNMR SHAPE BE

USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 06 OF 06 USNATO 04220

CONCERNING "AN ADDITIONAL" AND "IN THE MID-TERM."

- F. PARA 12(J) - IN THE EWG, WE PROPOSE TO HOLD OUT
FOR THE LANGUAGE IN THE FIRST SET OF BRACKETS. RATHER
THAN ACCEPT THE "STUDY OF THE NEED" FORMULATION OF THE
SECOND SET OF BRACKETS, IN THE FACE OF CONTINUED
UNANIMOUS OPPOSITION, WE COULD FALL BACK AT THE PERMREPS
OR MINISTERIAL LEVEL TO: "AGREE IN PRINCIPLE THAT ARRANGE-
MENTS SHOULD BE ESTABLISHED..."
BENNETT

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ALLIANCE, MEETING AGENDA, POLICIES, INSTRUCTIONS, COMMITTEE MEETINGS, MILITARY PLANS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 apr 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USNATO04220
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780177-0101
Format: TEL
From: USNATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780418/aaaaaopl.tel
Line Count: 666
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: b55dbca7-c288-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 13
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 USNATO 4143, 78 STATE 101661
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2850436
Secure: OPEN
Status: NATIVE
Subject: NATO DEFENSE INITIATIVES: MISSION COMMENTS ON EWG COMPREHENSIVE REPORT (2ND REVISION)
TAGS: MPOL, US, NATO
To: STATE DOD
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/b55dbca7-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
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